

eRegulations

Notice & Comment

Research Wrap Up

10.14.2016

1/ Research

**Can we call the eRegs
Notice & Comment
pilot a success?**

Will commenters break their comments down and use the pilot?

- If commenters are using the pilot, how does it fit into their drafting/submitting process?
- Do commenters want to use the pilot, or something similar, in the future?
- Is anything missing or impeding their ability to use the pilot?

Will this new comment format make the agency rulewriters' work easier?

- Does this new format, make it easier and faster to sort comments?
- Does this new format change the way people write comments for the better?

Who did we talk to?

And when?

EXTERNAL USERS

Who did we speak to?



EXTERNAL USERS

How many of those users commented on the rule?

5

Commented successfully using the pilot

1

Wasn't able to comment using the pilot

3

Didn't plan to comment on this rule at all

INTERNAL STAFF

Who did we speak to?

2

**eManifest
Rulewriters**

1

Contractor
who usually
sorts their
comments

LET'S START WITH SOME STATS:

31

**Comments
total in FDMS**

17

**Submissions
using the pilot**

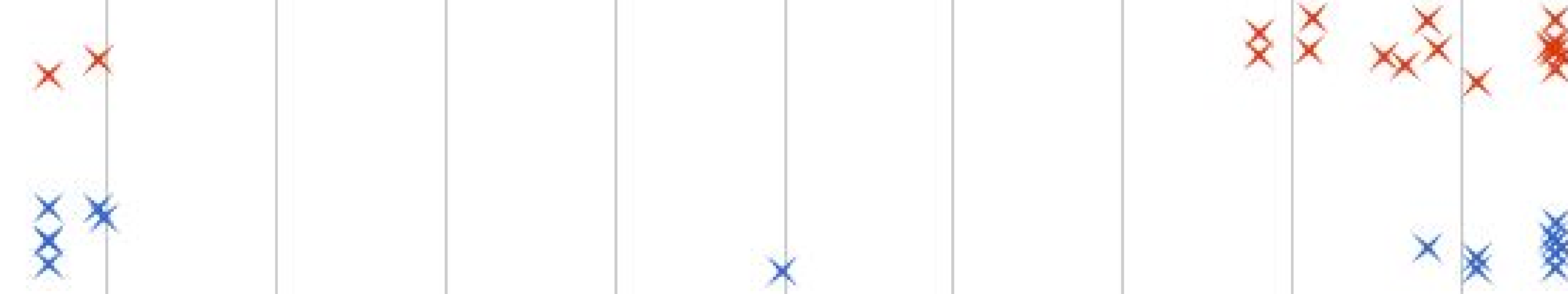
16

**Previews
using the pilot**



54% Usage

× Preview × File



8/5/2016 0:00:00 8/12/2016 0:00:00 8/19/2016 0:00:00 8/26/2016 0:00:00 9/2/2016 0:00:00 9/9/2016 0:00:00 9/16/2016 0:00:00 9/23/2016 0:00:00

WHAT DID WE FIND?

External commenters

GENERAL IMPRESSIONS

“10/10. It was easy to do.”

GENERAL IMPRESSIONS

**“Modern looking. It enticed
you to make comments.”**

GENERAL IMPRESSIONS

**“ I think you guys did a good job!
We were always intimidated
putting our comments into the
EPA but this was so easy.”**

**Is this new comment format
working for external users?**

Generally, yes.




WHAT DID WE FIND — NEW COMMENT FORMAT

Topic based v.s. Section/paragraph based

COMMENT HEADINGS

- 1. Data Access Services**—EPA requests comment on the proposal for TSDf user fees to cover cost of public data access services. (See Section III.A.2)
- 2. Billable Event**—EPA requests comment on the proposal to use the final manifest submission by the TSDfS as the billable event for purposes of assessing user fees. (Section III.B.3)
- 3. Fee Methodology**—EPA requests comment on the proposed fee formula, alternative fee formulas, transition period for application of different formulas, amortization period for costs, possible omitted costs, incentivizing material management behavior through the fee methodology, and other fee formula related issues. (Section III.C.6)
- 4. Disallow Postal Mailed Manifests**—EPA requests comment on another approach under which TSDfS would be restricted to submitting their paper manifest data to EPA by electronic means only, that is, by uploading image files to EPA, or by uploading a data file (e.g., XML file) of manifest data accompanied by an image file. (Section III.C.6)
- 5. Inflation Adjuster**—EPA requests comment on the proposal for an inflation adjustment factor predicated on the use of the CPI-U, for all items, not seasonally adjusted, as a sufficiently representative inflationary index and a means to adjust e-Manifest user fees for inflation between the first year and second year of the two-year fee schedules. (Section III.D.3.a and Section III.D.4)
- 6. Revenue Recovery Adjuster**—EPA is requesting comment on the inclusion of a revenue recovery adjuster in the proposed fee trajectory methodology and on the

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Partnership between   

§ 263.21 Actions: [Read the proposal](#) [Write a comment](#)

5. Revise § 263.21 to read as follows:

§ 263.21 Compliance with the manifest.

a. **The** Except as provided in paragraph (b) of this section, the transporter must deliver the entire quantity of hazardous waste which he or she has accepted from a generator or a transporter to:

★ ★ ★ Show more context ★ ★ ★

b. 1. If the hazardous waste cannot be delivered in accordance with paragraph (a)(1), (a)(2), or (a)(4) of this section because of an emergency condition other than rejection of the waste by the designated facility or alternate designated facility, then the transporter must contact the generator for further directions/instructions and must revise the manifest according to the generator's/generator's instructions.

2. **TRANSPORTERS WITHOUT AGENCY AUTHORITY.** If the hazardous waste is rejected by/not delivered to the next designated facility while transporter in accordance with paragraph (a)(3) of this section, and

[Write a comment about § 263.21\(a\)](#)

[Write a comment about § 263.21\(b\)\(1\)](#)

[Write a comment about § 263.21\(b\)\(2\)](#)

WHAT DID WE FIND — NEW COMMENT FORMAT

Topic based v.s. Section/paragraph based

The image shows a screenshot of a regulatory comment system interface. On the left, there is a sidebar with icons for navigation. The main content area is titled "COMMENT HEADINGS" and lists several topics for comment, such as "Data Access Services", "Billable Event", "Fee Methodology", "Disallow Postal Mailed Manifest", "Inflation Adjuster", and "Revenue Recovery Adjuster". On the right, there are action buttons for "Read the proposal" and "Write a comment". A large, semi-transparent watermark with a large 'X' and the text "Let's choose one instruction next time." is overlaid across the center of the screenshot. The background text is partially obscured but includes phrases like "Partnership between", "18F", "GSA", "Actions:", "Read the proposal", "Write a comment", "Write a comment about § 263.21(a)", "Write a comment about § 263.21(b)(1)", and "Write a comment about § 263.21(b)(2)".

WHAT DID WE FIND — A FEW BUGS AND USABILITY ISSUES

Is the pilot easy to use?

We found 4 usability issues to look into.

WHAT DID WE FIND — A FEW BUGS AND USABILITY ISSUES

- 1. Be more explicit
about what the user is
looking at.**

“Since I’m used to seeing it all at once, *[the whole rule]* I’m feeling like I’m wondering if I’m looking at the right thing.”

“Don’t see anything that tells me ‘this is the rule!**’”**

2. Clarify the difference between **saving** a response and **submitting** a comment

3. Better understand user needs around navigation after saving a response.

**4. Don't automatically
double space comments.**

Is anything missing?

We heard about 4 potential new features that could improve the user's experience.

WHAT DID WE FIND — POTENTIAL NEW FEATURES

1. In-progress drafts and multi-session editing

2. Ability to tie responses together

3. Space for general, overarching comments

4. Organization branding and qualifications

Tying it back to our initial questions....

Will commenters break their comments down and use the pilot? **YES!**

- If commenters are using the pilot, how does it fit into their drafting/submitting process? **Mostly at the end.**
- Do commenters want to use the pilot, or something similar, in the future? **Generally, yes.**
- Is anything missing or impeding their ability to use the pilot?

WHAT DID WE FIND?

Internal staff

WHAT DID WE FIND — EARLY EXPECTATIONS

- 1. Indexing comments as they come in will be a huge asset to rulewriters.**
- 2. If commenters break up their comments as asked, it will help keep their comments on track.**

WHAT DID WE FIND

We met these expectations!

EXPECTATION: Indexing comments as they come in will be a huge asset to rulewriters.

Yes, the comments are easily sortable!

EXPECTATION: Breaking up comments will help keep comments on track.

Yes, asking users to use the comment headings forced them to focus on specific issues.

WHAT DID WE FIND — INTERNAL STAFF

Is anything missing?

WHAT DID WE FIND — INTERNAL STAFF

Anonymous comments are hard to work with.

Will this new comment format make the agency rulewriters' work easier? **YES!**

- Does this new format, make it easier and faster to sort comments? **Yes.**
- Does this new format change the way people write comments for the better? **Yes.**

WHAT'S NEXT

**Can we call this pilot
a success?**

Yes, but it's not perfect.

We were able to collect comments during the eManifest comment period for EPA.



Thanks!

Next demo: TBD

Project manager contact: will.sullivan@gsa.gov

Work together with us: github.com/18F/eregs-platform